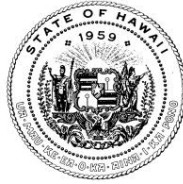


DAVID Y IGE  
GOVERNOR



FORD FUCHIGAMI  
DIRECTOR

Deputy Directors  
JADE BUTAY  
ROSS M. HIGASHI  
EDWIN H. SNIFFEN  
DARRELL T. YOUNG

STATE OF HAWAII  
DEPARTMENT OF TRANSPORTATION  
869 PUNCHBOWL STREET  
HONOLULU, HAWAII 96813-5097

IN REPLY REFER TO:

March 17, 2015  
9:00 a.m.  
State Capitol, Room 329

**S.B. 273, S.D. 2  
RELATING TO IDENTIFICATION CARDS**

House Committee on Human Services

---

The Department of Transportation (DOT) **opposes** this bill that allows the examiner of drivers to accept a sworn statement from a victim services organization, attorney, member of the clergy, correctional institution staff, or medical or health professional as documentary evidence of a homeless person's address and date of birth.

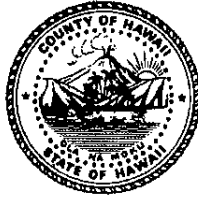
To comply with the Real ID Act, an applicant must produce specific documents determined by the Department of Homeland Security to satisfy the requirements of (1) Identity, (2) Date of Birth; and (3) Social Security Number (CFR Title 6, Chapter I, Part 37, Subpart B, Section 37.11). To allow the examiner of drivers, by statute, to accept a sworn statement as documentary proof of a homeless person's date of birth and social security number would jeopardize Hawaii's Real ID compliance certification issued by the Department of Homeland Security.

However, based on the proposed language of S.B. 273 S.D.1, DOT recommends that the language be amended to read as follows in order not to jeopardize Hawaii's Real ID compliance certification: "(d) For a person who qualifies as homeless pursuant to section 346-361, the examiner of drivers may accept a signed sworn statement from a member of a victim services organization, an attorney, a member of the clergy, or a medical or other health professional from whom the person has sought services as the sole documentary evidence of the person's principal address."

The applicant's place of birth and occupation can both be self-certified by the applicant when completing his/her application for the State identification card.

Thank you for the opportunity to present testimony.

William P. Kenoi  
Mayor



Deanna S. Sako  
Director

Lisa K. Miura  
Deputy Director

## County of Hawai'i

### Finance Department

25 Aupuni Street, Suite 2103 • Hilo, Hawai'i 96720  
(808) 961-8234 • Fax (808) 961-8569

March 17, 2015

The Honorable Dee Morikawa, Chair  
And the Members of the Committee on Human Services  
Hawai'i State Capitol, Room 442  
Honolulu, Hawai'i 96813

RE: Senate Bill 273, RELATING TO IDENTIFICATION CARDS

Aloha Chair Morikawa and Committee Members:

The County of Hawai'i strongly opposes this bill. Accepting a signed sworn statement from a member of a victim services organization, an attorney, a member of the clergy, correctional institution staff or a medical or other health professional as documentary evidence of a homeless person's address, date and place of birth, occupation, or social security card increases the chances of the issuance of fraudulent identification.

The County of Hawai'i believes this bill violates the documentary evidence requirement of REAL ID as stated in CFR Title 6, Chapter I, Part 37, Subpart B, Section 37.11. If enacted, this bill will jeopardize Hawai'i's Real ID compliance certification issued by the Department of Homeland Security as of August 2013. Without this certification, the public will not be able to use their driver's license or state identification card to gain entry into federal facilities as well as board airplanes.

Aloha,

A handwritten signature in dark ink, appearing to read "Deanna S. Sako".

Deanna S. Sako  
Finance Director



PROTECTING HAWAII'S OHANA, CHILDREN, UNDER SERVED, ELDERLY AND DISABLED

**Board of Directors**

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Katherine Keir  
Jeeyun Lee  
John McComas  
Carol Morimoto  
Robert Naniolo  
Darcie Scharfenstein  
Alan Shinn

TO: Representative Dee Morikawa, Chair  
Representative Bertrand Kobayashi, Vice Chair  
Members, House Committee on Human Services

FROM: Scott Morishige, MSW  
Executive Director, PHOCUSED

HEARING: **Thursday, March 19, 2015 at 9:00 a.m. in Conf. Rm. 329**

**Testimony supporting the intent of SB273 SD2, Relating to Identification Cards**

Thank you for the opportunity to provide testimony **supporting the intent** of SB273 SD2, which is intended to ease the process for homeless individuals to obtain a State identification card. PHOCUSED is a nonprofit membership and advocacy organization that works together with community stakeholders to impact program and policy change for the most vulnerable in our community, including the homeless. **We respectfully request that, if this bill move forward, it be amended to include language from SB192 SD1 relating to a fee waiver for homeless individuals who can provide written verification of homelessness.**

Over the past year and a half, PHOCUSED has worked together with over-30 homeless service providers on Oahu, as well as the State and City & County, to implement a more coordinated system of referral and housing placement known as 'Hale O Malama' ("House of Care"). Through Hale O Malama, over 2,600 homeless individuals and families have been assessed as of March 2015, and bi-weekly case conferences are held with homeless service providers to identify barriers to housing. A common issue that has been consistently identified as a major barrier to achieving long-term, stable housing is the lack of photo identification cards for many homeless individuals.

The lack of valid photo identification makes it difficult for homeless individuals and families to complete applications for housing, as many landlords will not accept a rental application without a valid I.D. card. In addition, even if a homeless individual is able to find a rental unit, the Hawaiian Electric Company (HECO) will not establish electric service unless the individual is able to provide proof of valid photo I.D.

**While we support the intent of SB273 SD2, we note that a major barrier that prevents homeless individuals from obtaining a State photo I.D. is the lack of financial resources to pay the fee to renew/replace an I.D. card – This is not addressed by SB273.** Accordingly, if SB273 moves forward, PHOCUSED proposes that the bill be amended to incorporate language from SB192 SD1, which would waive the fee to obtain or renew/replace a State photo I.D. if a homeless individual provides written verification of their homeless status from a homeless service provider. Currently, homeless service providers – including Waikiki Health, Kalhi-Palama Health Center, Waianae Coast Comprehensive Health Center, Institute for Human Services, and the CHOW Project – provide verification of homeless status for the Department of Human Services' Homeless Programs Office, as well as for the Hawaii Public Housing Authority and other government agencies.



PROTECTING HAWAII'S OHANA, CHILDREN, UNDER SERVED, ELDERLY AND DISABLED

***Board of Directors***

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*John McComas*  
*Carol Morimoto*  
*Robert Naniolo*  
*Darcie Scharfenstein*  
*Alan Shinn*

Once again, PHOCUSED supports the intent of this bill, but would respectfully request amendments to include language from SB192 SD1 if this bill passes out of committee. If you have any questions, please do not hesitate to contact PHOCUSED at 521-7462 or by e-mail at [admin@phocused-hawaii.org](mailto:admin@phocused-hawaii.org).



**Family  
Support  
Hawai'i**

*To support  
families and  
communities in  
providing love  
and care for  
our children.*

March 13, 2015

To: Senator Suzanne Chun Oakland, Chair  
And members of the Committee on Human Services

**TESTIMONY IN SUPPORT OF SB 273 RELATING TO IDENTIFICATION CARDS**

Family Support Hawaii, a family serving agency on the Big Island of Hawaii, supports SB 273 Relating to Identification Cards.

Homeless people have many barriers to obtaining employment, one significant barrier is the lack of legal identification. Without identification a person cannot be hired for a job, apply for benefits such as EBT, obtain housing, health care or education.

The ability to allow a homeless person applying for a state identification card to submit a sworn statement from an attorney, doctor, or victim service organization as evidence of the person's address, date of birth, occupation, or social security number is a reasonable procedure to assist someone who does not have identification to move toward self-sufficiency. This bill sets them on their forward path.

Thank you for this opportunity to testify.

Sincerely,

Ray Wofford

Executive Director



A United Way Agency

75-127 Lunapule Road, Suite 11, Kailua-Kona, HI 96740-2119 | Phone: (808) 326-7778 | Fax: (808) 326-4063

Visit: [www.familysupporthawaii.org](http://www.familysupporthawaii.org) | Email: [info@familysupporthawaii.org](mailto:info@familysupporthawaii.org)

March 17<sup>th</sup> 2015

COMMITTEE ON HUMAN SERVICES

Rep. Dee Morikawa, Chair  
Rep. Bertrand Kobayashi, Vice Chair  
Rep. Della Au Belatti  
Rep. Jo Jordan

Rep. Richard P. Creagan  
Rep. Marcus R. Oshiro  
Rep. Mark J. Hashem  
Rep. Beth Fukumoto Chang

NOTICE OF HEARING

DATE: Thursday, March 19, 2015  
TIME: 9:00 a.m.  
PLACE: Conference Room 329  
State Capitol  
415 South Beretania Street

**RE: TESTIMONY IN STRONG SUPPORT OF SB273 SD2 with Amendments  
RELATING TO IDENTIFICATION CARDS**

Dear Committee on Human Services:

The Pacific Alliance to Stop Slavery (PASS) strongly supports **SB273 SD2 with Amendments**. PASS has been helping the houseless population in Kakaako for the past year. We attest that the existing laws that are utilized to “sweep” the sidewalks and parks of homeless persons are extremely harmful to this vulnerable community.

**AMENDMENTS SUGGESTED**

PASS respectfully requests that the committee adopt the following amendment in Section (d) on page 2 to read:

(d) For a person who qualifies as homeless pursuant to section 346-361, the examiner of drivers may accept a signed sworn statement from a member of a victim services organization, an attorney, a member of the clergy, correctional institution staff, or a medical or other health professional from whom the person has sought services as documentary evidence of the person's address, date and place of birth, occupation, or social security number."

These laws criminalizing the poverty make it exponentially difficult for social services to maintain contact with the houseless to direct them toward permanent housing. These City-run sweeps or “raids” on homeless encampments result in the unconstitutional confiscation and disposal of identification documents such as social security cards, birth certificates, state identification cards, driver’s licenses, and marriage licenses, all of which are documents needed to obtain and maintain benefits, housing, housing first, employment, and medication for serious medical conditions.

Once these documents are disposed of in City raids, it is nearly impossible for the houseless to receive a re-issuance of their identification cards. This measure would help hundreds of houseless obtain their much-needed identification to be able to obtain the benefits and help that they deserve to exit out of poverty.

The Department of Transportation stated in the last hearing that passing SB273 SD2 with Amendments will threaten Hawaii's compliance with the Federal REAL ID Act of 2005. I would like to remind the committee that 19 states have passed laws or resolutions opting out of the REAL ID Act due to questions about its constitutionality and high costs of implementation, including the State of Hawaii<sup>1</sup>.

**SCR 31 SD1 of 2007** clearly cites the many reasons that the Hawaii State Legislature passed this resolution opposing the implementation of, and supporting the repeal of, the Federal REAL ID Act of 2005, [http://www.capitol.hawaii.gov/session2007/Bills/SCR31\\_SD1\\_.pdf](http://www.capitol.hawaii.gov/session2007/Bills/SCR31_SD1_.pdf)

“...the Legislature of the State of Hawaii opposes the institution of a national identification card and the implementation of the Real ID Act of 2005, particularly those provisions that:

- (1) Violate the rights and liberties guaranteed under the Hawaii State Constitution or the United States Constitution, including the bill of rights; and
- (2) Create unfunded mandates for the State without any plan for financial subsidization for implementation...”

Without successfully changing our state law alleviating the difficulty in obtaining state identification, our houseless problems will not be solved.

---

<sup>1</sup> Electronic Privacy Information Center. State Legislation Rejecting REAL ID (19 total). Retrieved on March 3<sup>rd</sup> 2015, from: [https://epic.org/privacy/id\\_cards/#state](https://epic.org/privacy/id_cards/#state)

## The first step to solving homelessness

**3.5**  
million Americans  
per year experience  
homelessness

**50%**  
are women  
and children

**40%**  
are veterans

People become homeless due to:

- + Lack of Affordable Housing
- + Foreclosure
- + Traumatic Experiences
- + Poverty
- + Unemployment
- + Domestic Violence
- + Natural Disasters
- + Disabilities

**70%** OF THE HOMELESS  
PEOPLE WE ENCOUNTER  
DO NOT HAVE ID: **PHOTO IDs,**  
**BIRTH CERTIFICATES OR**  
**SOCIAL SECURITY CARDS**



John Doe

Without  
these  
documents  
a person  
cannot...

...Obtain basic needs for survival or do simple things we take for granted.



A Job



Housing



Food Stamps



Healthcare



Bank Account



Get Married

To obtain ID, a person needs help to:

- + Determine where to find vital documents
- + Interact with agencies
- + Acquire, understand and complete forms
- + Pay state-required fees
- + Obtain a mailing address to receive the ID

Without this first  
step, homelessness  
cannot be solved.



Please pass **SB273 SD2 with Amendments**. Mahalo for your time.

Sincerely,

Kathryn Xian  
Executive Director  
Pacific Alliance to Stop Slavery



March 14, 2015

NOTICE OF HEARING

DATE: Thursday, March 19, 2015

Time: 9:00am

Place: Conference Room 329

State Capitol

415 S. Beretania St.

RE: TESTIMONY IN STRONG SUPPORT OF SB 273, SD2—Relating to Identification Cards

Dear Committee on Human Services & Housing

I am in strong support for SB 723 because as a social worker I've seen a lot of problems faced when someone that is houseless does not have their IDs. The City- run sweeps that are done on the houseless is unconstitutional and violates a person's right to their personal belongings. Important documents such as identification cards, birth certificates, driver's licenses, marriage licenses, passports and social security cards are all important documents confiscated during these "sweeps" and for most houseless never acquired back. Without these important documents, a person will not be able to obtain housing, financial benefits, employment, medications, and SNAP benefits.

Without proper identification, it makes it difficult for someone in the social service outreach to provide pertinent resources that these families or individual may need. During my outreach, I've listened to many houseless persons speak about how it makes it harder for them to get jobs, benefits, and housing because they are unable to secure proper identification. Identification is the key to obtaining any resources available. By giving this vulnerable community back their identification, you are giving them their rightful need to come out of poverty.

Please pass SB 273, SD2.

Sincerely,

Arlene Lewis, BSW

Candidate of Masters of Social Work- University of Hawaii- Manoa

Spring 2015, Advanced Standing

Intern, Kalihi Palama Health Center

**kobayashi2-Lynda**

---

**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Friday, March 13, 2015 4:27 PM  
**To:** HUS testimony  
**Cc:** diane.ragone@gmail.com  
**Subject:** \*Submitted testimony for SB273 on Mar 19, 2015 09:00AM\*

**Categories:** duplicate

**SB273**

Submitted on: 3/13/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
Diane Ragone	Individual	Support	No

**Comments:**

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## kobayashi2-Lynda

---

**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Friday, March 13, 2015 11:05 AM  
**To:** HUS testimony  
**Cc:** kahanakitty@gmail.com  
**Subject:** Submitted testimony for SB273 on Mar 19, 2015 09:00AM

### **SB273**

Submitted on: 3/13/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
Kahana	Individual	Support	No

Comments: RE: STRONG SUPPORT for SB273 SD2 Aloha mai, Chair Dee Morikawa, Vice Chair Bert Kobayashi, and the esteemed members of the House Committee on Human Services: As a life-long resident of Hawai'i, I am writing to express my STRONG SUPPORT of SB 273 SD2 "Relating to Identification Cards", which "Allows the examiner of drivers to accept a sworn statement from a victim services organization, attorney, member of the clergy, correctional institution staff, or medical or health professional as documentary evidence of a homeless person's address, date and place of birth, occupation, or social security number." Having worked in social services as early as 1989 through the the early 2000's, I have witnessed the profound effects of houselessness and lack of domicile on individuals, families, and most tragically, youth. One of the most ironic of "Catch-22"s in being or serving the undomiciled is the fact that once one becomes undomiciled, one can no longer obtain employment, financial assistance, enroll in health insurance and education, or even access basic government assistance, all essential to breaking the cycle of undomiciled status, because the most basic requirement for all of these is a valid form of identification. Worse, our current identification documents require not only evidentiary documentation of domicile, but also of birth date and location (i.e., birth certificate). However, 1) being undomiciled renders the first impossible to fulfill, and 2) if one no longer has a valid identification, either through seizure, loss, damage, or loss of domicile, one cannot obtain a birth certificate. This leads to an irreconcilable inability to provide basic identification necessary for access to all other fundamental, essential services, and therefore, creates an institutionalized barrier to undomiciled individuals and families obtaining safe, affordable housing and the ancillary services necessary to support them. SB 273 SD2 offers a reasonable way of providing undomiciled persons access to that most essential of documents, a basic identification card. I respectfully request that the members of the House Committee on Human Services vote in support of SB 273 SD2. Me ke aloha pūmehana, Ms. Kahana Ho Honolulu, Hawai'i

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## kobayashi2-Lynda

---

**From:** Kahana Ho <kahanakitty@gmail.com>  
**Sent:** Friday, March 13, 2015 11:07 AM  
**To:** HUS testimony  
**Subject:** STRONG SUPPORT for SB273 SD2

RE: STRONG SUPPORT for SB273 SD2

Aloha mai, Chair Dee Morikawa, Vice Chair Bert Kobayashi, and the esteemed members of the House Committee on Human Services:

As a life-long resident of Hawai'i, I am writing to express my STRONG SUPPORT of SB 273 SD2 "Relating to Identification Cards", which "Allows the examiner of drivers to accept a sworn statement from a victim services organization, attorney, member of the clergy, correctional institution staff, or medical or health professional as documentary evidence of a homeless person's address, date and place of birth, occupation, or social security number."

Having worked in social services as early as 1989 through the the early 2000's, I have witnessed the profound effects of houselessness and lack of domicile on individuals, families, and most tragically, youth.

One of the most ironic of "Catch-22"'s in being or serving the undomiciled is the fact that once one becomes undomiciled, one can no longer obtain employment, financial assistance, enroll in health insurance and education, or even access basic government assistance, all essential to breaking the cycle of undomiciled status, because the most basic requirement for all of these is a valid form of identification. Worse, our current identification documents require not only evidentiary documentation of domicile, but also of birth date and location (i.e., birth certificate).

However,

- 1) being undomiciled renders the first impossible to fulfill, and
- 2) if one no longer has a valid identification, either through seizure, loss, damage, or loss of domicile, one cannot obtain a birth certificate.

This leads to an irreconcilable inability to provide basic identification necessary for access to all other fundamental, essential services, and therefore, creates an institutionalized barrier to undomiciled individuals and families obtaining safe, affordable housing and the ancillary services necessary to support them.

SB 273 SD2 offers a reasonable way of providing undomiciled persons access to that most essential of documents, a basic identification card.

I respectfully request that the members of the House Committee on Human Services vote in support of SB 273 SD2.

Me ke aloha pūmehana,  
Ms. Kahana H.

**kobayashi2-Lynda**

---

**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Friday, March 13, 2015 1:56 PM  
**To:** HUS testimony  
**Cc:** patricia.blair@msn.com  
**Subject:** \*Submitted testimony for SB273 on Mar 19, 2015 09:00AM\*

**SB273**

Submitted on: 3/13/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
Patricia Blair	Individual	Support	No

**Comments:**

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**kobayashi2-Lynda**

---

**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Friday, March 13, 2015 10:38 AM  
**To:** HUS testimony  
**Cc:** tasymons56@gmail.com  
**Subject:** Submitted testimony for SB273 on Mar 19, 2015 09:00AM

**SB273**

Submitted on: 3/13/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
Toni Symons	Individual	Support	No

Comments: Thank you for moving this bill forward. Strongly support.

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## kobayashi2-Lynda

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**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Monday, March 16, 2015 9:45 AM  
**To:** HUS testimony  
**Cc:** lynneronderko@gmail.com  
**Subject:** \*Submitted testimony for SB273 on Mar 19, 2015 09:00AM\*

**Categories:** duplicate

### **SB273**

Submitted on: 3/16/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
Lynn Onderko	Individual	Support	No

### Comments:

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## kobayashi2-Lynda

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**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Tuesday, March 17, 2015 2:01 PM  
**To:** HUS testimony  
**Cc:** patricia.blair@msn.com  
**Subject:** \*Submitted testimony for SB273 on Mar 19, 2015 09:00AM\*

**Categories:** duplicate

### **SB273**

Submitted on: 3/17/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
Patricia Blair	Individual	Support	No

### Comments:

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## kobayashi2-Lynda

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**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Monday, March 16, 2015 2:16 PM  
**To:** HUS testimony  
**Cc:** babyjean@hotmail.com  
**Subject:** Submitted testimony for SB273 on Mar 19, 2015 09:00AM

**Categories:** duplicate

### **SB273**

Submitted on: 3/16/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
Ronnie Perry	Individual	Support	No

Comments: I strongly support this bill. Because of recent changes in requirements to get an I.D, it is becoming nearly impossible for those disabled, poor or those who have lost their important papers to get an I.D. I know, as I had to help my sister get hers and it was so complicated. She would have never been able to get an identification card without the help of someone. She only had me. It is probably next to impossible for those that do not have assistance to get an Id. I feel the new requirements are discriminatory and put the poor, disabled and homeless in a position where they cannot get services for lack of I.D. Please vote for this bill. Mahalo, Ronnie Perry

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I support SB273 which will allow houseless persons the ability to obtain their IDs after they've been unconstitutionally confiscated and disposed of by the City during so-called "enforcements" on poverty. Without proper identification (such as Social Security card, Hawaii State ID, birth certificate, health insurance card, etc.) houseless people are prevented from gaining employment, health care, and other necessary services.

Please cease criminalizing poor and helpless families living in tents because the City fails to provide affordable housing. Thank you.

Respectfully submitted,

Sylvia Pope-Young

PO Box 88032, Honolulu, HI 96830-8032

(808) 943-6449

[sylvias-space@att.net](mailto:sylvias-space@att.net)

## kobayashi2-Lynda

---

**From:** Andrea Anixt <andreapeatmoss@gmail.com>  
**Sent:** Wednesday, March 18, 2015 8:21 AM  
**To:** HUS testimony  
**Subject:** SB273SD2 Testimony: in Support of this SB  
  
**Categories:** duplicate

Aloha,

That word says it all really. Aloha for these people who are homeless. It is now the time to make it easier for them to get a job without a criminal record for their poverty 'crime'.

Mahalo to you if you support the Bill.

Andrea Claire Anixt

## kobayashi2-Lynda

---

**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Wednesday, March 18, 2015 9:05 AM  
**To:** HUS testimony  
**Cc:** dave.mulinix@juno.com  
**Subject:** Submitted testimony for SB273 on Mar 19, 2015 09:00AM

### **SB273**

Submitted on: 3/18/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
David Mulinix	Individual	Support	No

Comments: Aloha, My name is David Ray Mulinix for several years I served as the first Executive Director of Hawai'i Habitat for Humanity and built many houses for the Houseless on Oahu. For the past four years I and a group of friends have been feeding the Houseless every Sunday at Thomas Square Park. And for the past three weekends I have volunteered to help the University of Hawai'i conduct a survey of the needs of the Houseless at Kaka'ako Gateway Park and A'ala Park. I've worked with and intimately know folks who are Houseless and I am very familiar with their needs and situations. I am writing asking you to vote in support of SB273 SD2 Identification Cards for the Homeless with a Sworn Statement. I personally know Houseless folks who's I.D. was taken by City workers and the police during raids on Houseless camps. The City workers and police either not knowing or understanding the law are illegally throwing all of the Houseless folks belongings directly into the trash, including their I.D. It can take many weeks to get a replacement I.D. but in the meantime without I.D. the Houseless person cannot get into a shelter, cannot cash their check, cannot rent an apartment, cannot drive their car to get to work or take their kids to school, etc. SB273 provides the Houseless with a way to replace their I.D. without having to suffer without it for many weeks. Please I urge you to vote for SB273 and provide some relief for our poorest of the poor who are already suffering under the burden of Houselessness. Mahalo Nui Loa for your kind attention. David Ray Mulinix Ahuimanu, 96744

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## kobayashi2-Lynda

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**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Wednesday, March 18, 2015 12:29 PM  
**To:** HUS testimony  
**Cc:** breaking-the-silence@hotmail.com  
**Subject:** \*Submitted testimony for SB273 on Mar 19, 2015 09:00AM\*

### **SB273**

Submitted on: 3/18/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
Dara Carlin, M.A.	Individual	Support	No

### Comments:

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**kobayashi2-Lynda**

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**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Wednesday, March 18, 2015 12:02 PM  
**To:** HUS testimony  
**Cc:** duanedgs@yahoo.com  
**Subject:** \*Submitted testimony for SB273 on Mar 19, 2015 09:00AM\*

**SB273**

Submitted on: 3/18/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
Duane Sosa	Individual	Support	No

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## kobayashi2-Lynda

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**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Wednesday, March 18, 2015 11:36 AM  
**To:** HUS testimony  
**Cc:** kahanakitty@gmail.com  
**Subject:** Submitted testimony for SB273 on Mar 19, 2015 09:00AM

### **SB273**

Submitted on: 3/18/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

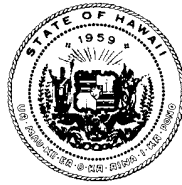
Submitted By	Organization	Testifier Position	Present at Hearing
Kahana Ho	Individual	Comments Only	No

Comments: Aloha mai, Chair Morikawa, Vice-Chair Kobayashi, and the esteemed members of the House Committee on Human Services: While I have already submitted testimony in support of SB273 SD2, in light of the deferral of SB1014, I wish to urgently request your compassion and support for some of the most disadvantaged and disenfranchised members of Hawai'i's society, and ask once again most respectfully that you pass SB273 SD2, RELATING TO IDENTIFICATION CARDS, which would allow the examiner of drivers to accept a sworn statement from a victim services organization, an attorney, a member of the clergy, correctional institution staff, or a medical or health professional as documentary evidence of a homeless person's address or date of birth. This would help so many of the houseless community break out of the institutionalized barriers to moving to a more stable condition of human existence, by helping them obtain basic identification documents for functioning in this state. Mahalo for your consideration of this request for your support of SB273 SD2. Aloha pūmehana, Kahana Ho Honolulu, Hawai'i

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DAVID Y. IGE  
GOVERNOR



RACHAEL WONG, DrPH  
DIRECTOR

PANKAJ BHANOT  
DEPUTY DIRECTOR

STATE OF HAWAII  
DEPARTMENT OF HUMAN SERVICES  
P.O. Box 339  
Honolulu, Hawaii 96809-0339

**LATE**

COLIN KIPPEN

- Chair of the Hawaii Interagency Council on Homelessness •
  - State Coordinator on Homelessness •
- Telephone 808 586-0974

March 18, 2015

**MEMORANDUM**

TO: The Honorable Dee Morikawa, Chair  
House Committee on Human Services

FROM: Colin Kippen, Chair of the Hawaii Interagency Council on  
Homelessness, State Coordinator on Homelessness

SUBJECT: **S.B. 273 SD 2 – RELATING TO IDENTIFICATION CARDS**

Hearing: Thursday, March 19, 2015; 8:45 a.m.  
Conference Room 329; State Capitol

**PURPOSE:** S.B. 273 SD 2 allows the examiner of drivers to accept a sworn statement from a victim services organization, attorney, member of the clergy, or medical or health professional as documentary evidence of a homeless person's address, date and place of birth, occupation, or social security number.

**POSITION:** I **support** this bill with the following comments. I am Colin Kippen and am the homeless coordinator of the State of Hawaii. I acknowledge that official identification, such as a driver's license, is a gateway requirement to accessing employment, housing, and other

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services and that the status of being homeless may impede one's ability to have the necessary documentation to obtain this necessary identification.

I previously testified in support of SB192 allowing the waiver of fees to obtain new or replacement ID for a person who is homeless and who has his or her homelessness verified by a homeless service provider. This is a similar initiative, designed to enable one to get a driver's license through the use of sworn affidavits. However, to obtain a sworn affidavit without a valid government issued ID often requires witnesses, with valid forms of government issued IDs, who have personal knowledge of the identity of the person seeking the affidavit. Certain provisions may need to be made so that notaries public would be able to rely upon the homeless provider's attestation of the applicant's identification. The rationale underlying these bills is that being able to obtain identification will increase access to programs and benefits to which an individual is otherwise entitled.

I am thankful for the introduction of these bills relating to easing the requirements for obtaining official identification because they raise the collateral issue of whether the present requirements for accessing governmental services and benefits are too high, and whether these requirements impose barriers which could reasonably be streamlined and lowered without adversely affecting issues of accountability, fraud, and the prevention of the loss of government funds and resources. These bills also raise the issue of whether the assumptions we make about what is reasonable to expect of an individual applying for a government program or benefits erects barriers invisible to those of us who are not homeless, who are not living in the most unstable situation imaginable, who are not suffering from mental or physical health issues, and who are not living in abject poverty.

A hallmark of our Hawaii Interagency Council on Homelessness's approach to ending homelessness is to expand access of homeless individuals and families to mainstream governmental programs not designated as solely "for those who are homeless." Mainstream programs such as Medicaid, Medicare, TANF, and SNAP have been successfully used in other communities as a means to increase the services and support of homeless populations which overlap non-homeless populations. As part of our Council's work, I want to call together the gatekeepers of these various mainstream programs to learn what improvements we can make to increase the utilization of these programs by those needy individuals in our community who are homeless.

Thank you for the opportunity to testify.

**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Wednesday, March 18, 2015 7:13 PM  
**To:** HUS testimony  
**Cc:** kmurray.testimony@gmail.com  
**Subject:** Submitted testimony for SB273 on Mar 19, 2015 09:00AM

**LATE**

**SB273**

Submitted on: 3/18/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
Karen Murray	Individual	Support	No

Comments: Please pass SB273. Unfortunately our legislators have previously passed ordinances and resolutions which make it even more common for our houseless members of society lose their identification. I have witnesses their belongings being thrown away by DFM workers. When I mentioned this at a neighborhood board meeting a while back, I was overheard by someone who works in the records office. He was shocked and told me that was illegal because he said such identifications being thrown away do not belong to the person but to the government issuing the ID and that it was illegal to take and discard it. Regardless of legality, taking such IDs are debilitating. People, houseless or not, know how hard it is function daily without identification. Please pass this very basic and helpful bill.

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**kobayashi2-Lynda**

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**From:** mailinglist@capitol.hawaii.gov  
**Sent:** Wednesday, March 18, 2015 2:11 PM  
**To:** HUS testimony  
**Cc:** stevensk013@hawaii.rr.com  
**Subject:** \*Submitted testimony for SB273 on Mar 19, 2015 09:00AM\*

**LATE**

**SB273**

Submitted on: 3/18/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
kathleen ak stevens	Individual	Support	No

**Comments:**

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**Sent:** Wednesday, March 18, 2015 8:31 PM  
**To:** HUS testimony  
**Cc:** davidsher@juno.com  
**Subject:** Submitted testimony for SB273 on Mar 19, 2015 09:00AM

**LATE**

**SB273**

Submitted on: 3/18/2015

Testimony for HUS on Mar 19, 2015 09:00AM in Conference Room 329

Submitted By	Organization	Testifier Position	Present at Hearing
Sherry Pollack	Individual	Support	No

Comments: I strongly support SB273 which will allow houseless persons to be able to obtain their ID. A very similar provision is currently successfully used for government programs such as WIC, so that unnecessary barriers are removed, and that qualified individuals have access to important and needed program services. Currently, the requirements to replace identification cards are beyond the means of most houseless individuals. However, without IDs, these individuals can not apply for work or services. I've spoken to several houseless individuals who have suffered through raids and have had their identification taken away and disposed of despite their requests to the authorities not to do so. Until the City stops these activities, we need the State to step in and protect the houseless, and therefore are in critical need of SB273 for Identification Cards. Mahalo for this opportunity to testify, Sherry Pollack Ahuimanu

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**LATE**

*46-063 Emepela Pl. #U101 Kaneohe, HI 96744 · (808) 679-7454 · Kris Coffield · Co-founder/Executive Director*

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**TESTIMONY FOR SENATE BILL 273, SENATE DRAFT 2, RELATING TO  
IDENTIFICATION CARDS**

**House Committee on Human Services  
Hon. Dee Morikawa, Chair  
Hon. Bertrand Kobayashi, Vice Chair**

**Thursday, March 19, 2015, 9:00 AM  
State Capitol, Conference Room 329**

Honorable Chair Morikawa and committee members:

I am Kris Coffield, representing the IMU Alliance, a nonpartisan political advocacy organization that currently boasts over 300 local members. On behalf of our members, we offer this testimony in support of, with proposed amendments for SB 273, SD 2, relating to identification cards.

Over the past three years, Honolulu Mayor Kirk Caldwell and the Honolulu City Council have enacted several ordinances aimed at “compassionately disrupting” homelessness on O’ahu. The most prominent of these ordinances are recently enacted sit-lie bans, which were originally implemented in high commerce areas like Waikiki, but have been expanded to commercial properties located in all regions of O’ahu, including windward and leeward towns and, most recently, malls bordered by businesses. Additionally “obstruction” ordinances target property stored on sidewalks and houseless persons remaining in parks after operating hours. These city ordinances amount to an unconstitutional criminalization of the homeless. Councilmembers have stated that the new laws do not specifically target the homeless, but rather anyone engaging in obstructive activity.

Many judges and legal experts around the country have repeatedly argued that these laws are selectively enforced against the homeless in the form of unannounced property raids, which constitute an unconstitutional violation of the Fourth Amendment's search and seizure protections. For clarity, the Fourteenth Amendment provides that:

“The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no Warrants shall issue, but upon probable cause, supported by Oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized.”

Again for clarity, the terms “search” and “seizure” were concisely summarized in the majority opinion to *United States v. Jacobsen*, 466 U.S. 109 (1984), which declared that Fourth Amendment, “protects two types of expectations, one involving 'searches', the other 'seizures'. A *search* occurs when an expectation of privacy that society is prepared to consider reasonable is infringed. A *seizure* of property occurs where there is some meaningful interference with an individual's possessory interests in that property.” According to these understandings, When law enforcement, without notice, raid a homeless encampment and usurp—and often destroy—homeless people's belongings, including basic government documents and identification, the city is infringing homeless people's civil rights.

During property raids, homeless people's government-issued documents are often confiscated, documents that are necessary for employment applications, housing applications (including entrance into Housing First programs), travel, and identity verification. In December of 2014, homeless provider agencies reported that of 540 homeless people were listed as potentially eligible for the state or city's Housing First programs, only 62 had a picture ID that proving their identity and granting admittance into the program. Thus, 478 homeless families and individuals can't clear the first hurdle to getting into housing. Additionally, it was reported last July in *Civil Beat* that our state's jails are destroying homeless people's ID cards, purportedly because of “liability concerns.” It can take months to replace ID cards and cost up to \$100 or more to replace government documents, including those necessary to re-obtain an ID. The Department of Public Safety's own mental health administrator, Mark Mitchell, said that homeless people's ID cards are being discarded regularly, telling *Civil Beat* that homeless people's identification cards are being tossed unless he calls and specifically requests a waiver for a mentally ill inmate, further claiming that about one-third of all the inmates he sees for mental health issues are homeless. Once released, these mental health patients are unable to get medical assistance because those services often require an ID.

In effect, we're forcing homeless people into a pernicious cycle. To replace a state ID, a homeless individual has to get a social security card. To get a social security card, however, they have to have a identification and state documents that require identification for obtainment. Birth certificates, for example, often must be notarized. Notarization requires ID. In Hawaii, we already allow attorneys to obtain birth certificates for clients. Physician-signed medical records, too, can sometimes be used to document a person's ID. Thus, the approach taken by this bill of allowing legal, medical, and advocacy professionals to help the homeless regain basic documents is merely an innovative expansion of existing practices and values.

At a Senate Human Services and Housing Committee Hearing on this measure, the State Department of Transportation argued that the bill complicates federal REAL ID compliance, essentially maintaining that 9/11 trumps our need to help Hawai'i's homeless population. In response, we note that as of 2014, 22 states have passed laws and resolutions banning and/or restricting REAL ID implementation. Additionally, 40 states have introduced and/or passed bills and resolutions opposing the REAL ID program. Finally, states have only become compliant

with REAL ID, according to the Department of Homeland Security, once the program—originally intended to create a national ID—was pared back through the introduction of a “material compliance checklist” in 2008. Since then, REAL ID deadlines have been repeatedly pushed back, requirements watered down, and pushback steadily grown, leaving the state of the program in a continuing state of flux, if not wholly in doubt.

It is our opinion that houseless assistance should not be held hostage to vague security threats. Instead, we encourage you to pressure city officials to stop stealing people's government-issued identification. In light of the continuance of such theft, however, we urge you to pass this bill allowing the examiner of drivers to accept a sworn statement from a victim services organization, attorney, member of the clergy, or medical or health professional as documentary evidence of a homeless person's address or date of birth. **We additionally encourage you to reinsert language from the original bill expanding the list of items for which the sworn statement may be used as a substitute to include a houseless person's occupation and social security number.** This will minimize the services and everyday living disruption for homeless people needing to re-obtain confiscated ID cards. If REAL ID is deemed to be a concern, we encourage you to sunset this bill's provisions in 2017, allowing for two years worth of data gathering on the usefulness of revising state identification statutes to help the houseless and time to see what further changes are made to federal REAL ID requirements.

Mahalo for the opportunity to testify in support of this bill.

Sincerely,  
Kris Coffield  
*Executive Director*  
IMUAlliance